

**City of Colorado Springs, Colorado  
Municipal Airport**

Schedule of Passenger Facility Charges Collected and Expended

Year Ended December 31, 2023  
(With Independent Auditor's Report Thereon)

**City of Colorado Springs, Colorado  
Municipal Airport  
Year Ended December 31, 2023**

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## **Report on Compliance for the Passenger Facility Charge Program, Report on Internal Control Over Compliance, and Report on the Schedule of Passenger Facility Charges Collected and Expended**

### **Independent Auditor's Report**

The Honorable Mayor, Members of  
The City Council and City Auditor  
Colorado Springs Municipal Airport  
Colorado Springs, Colorado

#### **Report on Compliance for Passenger Facility Charge Program**

##### ***Opinion on Passenger Facility Charge Program***

We have audited the Colorado Springs Municipal Airport's (the Airport) compliance with the types of compliance requirements identified as subject to audit in the *Passenger Facility Charge Audit Guide for Public Agencies* (the Guide), issued by the Federal Aviation Administration, that could have a direct and material effect on the Airport's Passenger Facility Charge Program for the year ended December 31, 2023.

In our opinion, the Airport complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Passenger Facility Charge Program for the year ended December 31, 2023.

##### ***Basis for Opinion on Passenger Facility Charge Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of the Guide. Our responsibilities under those standards and the Guide are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the Airport and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the Passenger Facility Charge Program. Our audit does not provide a legal determination of the Airport's compliance with the compliance requirements referred to above.

The Honorable Mayor, Members of  
The City Council and City Auditor  
Colorado Springs Municipal Airport

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Airport's Passenger Facility Charge Program.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Airport's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Airport's compliance with the requirements of the Passenger Facility Charge Program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Guide we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Airport's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Airport's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Guide, but not for the purpose of expressing an opinion on the effectiveness of the Airport's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The Honorable Mayor, Members of  
The City Council and City Auditor  
Colorado Springs Municipal Airport

Our consideration of internal control over compliance was for the limited purpose described in the “Auditor’s Responsibilities for the Audit of Compliance” section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Guide. Accordingly, this report is not suitable for any other purpose.

### **Report on the Schedule of Passenger Facility Charges Collected and Expended**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Colorado Springs as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City of Colorado Springs’ basic financial statements. We have issued our report thereon dated June 7, 2024, which contained unmodified opinions on those financial statements and contained an “Emphasis of Matter” paragraph for a change in accounting principle. Our report also includes a reference to other auditors who audited the financial statements of the discretely presented component units, except the Colorado Springs Health Foundation, and the Pikes Peak Regional Communications Network, and a reference to other auditors who audited the financial statements of Colorado Springs Utilities, presented as a major enterprise fund, and the financial statements of Public Authority for Colorado Energy, presented as a blended component unit (major enterprise fund), as described in our report on the City’s financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of passenger facility charges collected and expended is presented for purposes of additional analysis as required by the Guide and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of passenger facility charges collected and expended is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Forvis Mazars, LLP**

Colorado Springs, Colorado  
June 7, 2024

**City of Colorado Springs, Colorado**  
**Municipal Airport**  
**Schedule of Passenger Facility Charges Collected and Expended**  
**Year Ended December 31, 2023**

	PFC Collections	Expenditures	Balance	Interest Rate	Interest Earned	Unliquidated Balance
Cumulative total as of December 31, 2022	\$ 90,529,881	\$ 87,592,850			\$ 2,931,906	\$ 5,868,938
January 2023	88,682	890,483	\$ 5,067,137	n/a	-	5,067,137
February 2023	312,996	-	5,380,133	n/a	-	5,380,133
March 2023	359,882	-	5,740,015	n/a	-	5,740,015
First Quarter Subtotal	<u>761,560</u>	<u>890,483</u>			<u>-</u>	
April 2023	357,942	-	6,097,957	From City	20,173	6,118,131
May 2023	186,642	743,215	5,561,558	n/a	-	5,561,558
June 2023	379,604	868,938	5,072,224	n/a	-	5,072,224
Second Quarter Subtotal	<u>924,188</u>	<u>1,612,153</u>			<u>20,173</u>	
July 2023	392,330	-	5,464,555	From City	16,749	5,481,304
August 2023	656,046	-	6,137,350	n/a	-	6,137,350
September 2023	435,026	176,041	6,396,334	n/a	-	6,396,334
Third Quarter Subtotal	<u>1,483,402</u>	<u>176,041</u>			<u>16,749</u>	
October 2023	476,238	-	6,872,572	From City	20,763	6,893,335
November 2023	210,588	-	7,103,923	n/a	-	7,103,923
December 2023	526,725	103	7,630,545	From City	24,153	7,654,698
Fourth Quarter Subtotal	<u>1,213,551</u>	<u>103</u>			<u>44,916</u>	
Totals for the year ended December 31, 2023	<u>4,382,701</u>	<u>2,678,780</u>			<u>81,838</u>	
Cumulative total as of December 31, 2023	<u>\$ 94,912,582</u>	<u>\$ 90,271,630</u>			<u>\$ 3,013,744</u>	

# City of Colorado Springs, Colorado Municipal Airport

## Notes to the Schedule of Passenger Facility Charges Collected and Expended Year Ended December 31, 2023

### **Note 1: General**

The Aviation Safety and Capacity Expansion Act of 1990 (Public Law 101-508, Title II, Subtitle B) authorized the imposition of local Passenger Facility Charges (PFC) and use of resulting PFC revenues for Federal Aviation Administration (FAA) approved projects meeting at least one of the following criteria: (1) preserve or enhance safety, security or capacity of the national air transport system; (2) reduce noise or mitigate noise impacts resulting from an airport or (3) furnish opportunities for enhanced competition between or among carriers.

### **Note 2: Schedule of Passenger Facility Charges Collected and Expended**

The accompanying Schedule of Passenger Facility Charges Collected and Expended (the Schedule) presents the revenues received from the PFC and expenditures incurred on approved projects. The information in the Schedule is presented in accordance with the requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies*. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in, the preparation of the City of Colorado Springs basic financial statements.

PFCs collected represent cash collected for the year ended December 31, 2023 as reported to the FAA. The interest earned represents the actual interest collected on the unexpended PFC balance throughout the year. Expenditures represent FAA-approved projects expended in the current and prior years and are reported when projects are complete.

The Schedule is presented on the cash basis of accounting.

**City of Colorado Springs, Colorado  
Municipal Airport  
Schedule of Passenger Facility Charge Program  
Findings and Questioned Costs  
Year Ended December 31, 2023**

- |  |  |                                    |
|--|--|------------------------------------|
| 1. Type of report issued on schedule of passenger facility charges collected and expended.   | <input checked="" type="checkbox"/> Unmodified | <input type="checkbox"/> Qualified |
| 2. Type of report on PFC compliance.   | <input checked="" type="checkbox"/> Unmodified | <input type="checkbox"/> Qualified |
| 3. Quarterly Revenue and Disbursements reconcile with submitted quarterly reports and reported unliquidated revenue matches actual amounts.          | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 4. PFC Revenue and Interest is accurately reported on FAA Form 5100-127.   | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 5. The Public Agency maintains a separate financial accounting record for each application.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 6. Funds disbursed were for PFC-eligible items as identified in the FAA decision to pay only for the allowable costs of the project.                 | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 7. Monthly carrier receipts were reconciled with quarterly carrier reports.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 8. PFC revenues were maintained in a separate interest-bearing capital account or commingled only with other interest-bearing airport capital funds. | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 9. Serving carriers were notified of PFC program actions/changes approved by the FAA.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 10. Quarterly Reports were transmitted (or available via website) to remitting carriers.   | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |
| 11. The Public Agency is in compliance with Assurances 5, 6, 7 and 8.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |



**City of Colorado Springs, Colorado  
Municipal Airport  
Schedule of Passenger Facility Charge Program  
Findings and Questioned Costs (continued)  
Year Ended December 31, 2023**

12. Project design and implementation is carried out in accordance with Assurance 9.  Yes  No
13. Program administration is carried out in accordance with Assurance 10.  Yes  No
14. For those public agencies with excess revenue, a plan for the use of this revenue has been submitted to the FAA for review and concurrence.  Yes  No  N/A

***Findings Required to be Reported by the Guide***

No matters are reportable.

**City of Colorado Springs, Colorado**  
**Municipal Airport**  
**Summary Schedule of Prior Audit Findings**  
**Year Ended December 31, 2023**

<b>Reference Number</b>	<b>Fiscal Year of Initial Occurrence</b>	<b>Summary of Finding</b>	<b>Status</b>
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No matters are reportable.